

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

CASANDRA BRAWLEY, an individual,

Plaintiff,

v.

STATE OF WASHINGTON,  
WASHINGTON STATE DEPARTMENT  
OF CORRECTIONS, BRYDEE GLASCO,  
Correctional Officer, Washington Corrections  
Center for Women, in her individual and  
official capacity, HERBERT JOY,  
Correctional Officer, Washington Corrections  
Center for Women, in his individual and  
official capacity,

Defendants.

Case No. C09-5382RJB

ORDER ON CROSS MOTIONS FOR  
SUMMARY JUDGMENT

This matter comes before the Court on the Defendants' Amended Motion for Summary Judgment (Dkt. 22 refiled as 34), Plaintiff's Motion for Partial Summary Judgment (Dkt. 27) and Defendants' motions to strike (Dkts. 44 and 46). The Court has considered the pleadings filed in support and in opposition to the motions and the record.

**I. FACTUAL AND PROCEDURAL BACKGROUND**

Thirty year old Plaintiff, Casandra Brawley, brings this case seeking relief from violations of her constitutional rights that she alleges occurred during the birth of her first child in April of 2007. Dkt. 1.

**A. FACTS**

In 2004, Plaintiff was sent to the Washington State Corrections Center for Women ("WCCW") to

1 serve an approximately year long sentence after a possession of stolen property conviction. Dkt. 28, at 2.  
2 She was released early for good time served. Dkt. 28, at 2. Plaintiff has never been convicted of a violent  
3 crime. Dkt. 28, at 2. Plaintiff has seven total felony convictions, including one from 2006 for second  
4 degree theft. Dkts. 28, at 2 and 30-2, at 11. Plaintiff was sent back to the WCCW in December of 2006  
5 to serve fourteen months on the second degree theft conviction. Dkt. 28, at 2. Plaintiff was five months  
6 pregnant, having a due date of April 16, 2007. Dkt. 28, at 2 and 3. When she began her 2006 sentence,  
7 she had two outstanding warrants for felonies in two other counties. Dkt. 28, at 2. When she began her  
8 sentence she was classified as "medium security." Dkt. 28, at 2. Kevin Mauss, a Correctional Program  
9 Manager at the WCCW, states that Plaintiff was classified as "medium security" because of the two  
10 outstanding warrants, and because she had an incident of failing to report while on community  
11 supervision, and so was placed on "escape status" then. Dkt. 25, at 3.

12 Plaintiff states that anytime she was transported from WCCW for prenatal care, she was placed in  
13 full restraints. Dkt. 28, at 2. She states that "full restraints" meant that she had a metal chain around her  
14 waist, her hands were handcuffed together, and the handcuffs were attached to the waist chain. Dkt. 28,  
15 at 2. She asserts that the chains were humiliating and uncomfortable. Dkt. 28, at 2.

16 On April 13, 2007, Plaintiff states that she woke up around 4:00 a.m. and noticed that she was  
17 leaking fluid. Dkt. 28, at 3. She states that this was her first baby and she did not know what to expect.  
18 Dkt. 28, at 3. Plaintiff states that she went to the officer on duty, who called the clinic, and they  
19 eventually decided to send her back to bed. Dkt. 28, at 3. She reported another "gush of water" at 8:00  
20 a.m., went to the medical clinic, and they decided to send her to St. Joseph Hospital in Tacoma,  
21 Washington. Dkt. 28, at 3-4. Plaintiff states that she was stripped-searched and put in an orange  
22 jumpsuit. Dkt. 28, at 4. Plaintiff states that she was put in full restraints and transported to the hospital.  
23 Dkt. 28, at 4. She was examined by medical personnel who determined that she had not ruptured her  
24 membranes and was not in labor. Dkts. 28, at 4, and 30-2, at 45. Plaintiff was returned to the WCCW in  
25 full restraints. Dkt. 28, at 4.

26 Plaintiff reported continued leaking and so spent the night in the WCCW's clinic. Dkts. 28, at 4  
27 and 30-2, at 25. Treatment notes from L.K. Wilts, R.N., indicate that Plaintiff denied having any  
28 contractions. Dkt. 30-2, at 25. Nurse Wilts suspected "Braxton Hicks contractions." Dkt. 30-2, at 25.

1 She was returned to her unit on April 14, 2007. Dkt. 30-2, at 25.

2 The next day, April 15, 2007, around 6:00 p.m., Plaintiff returned to the WCCW's clinic and  
3 reported having contractions four to five minutes apart. Dkt. 30-2, at 25. Nurse Melissa Morgan noted on  
4 the fetal monitor that Plaintiff's contractions were three minutes apart and lasting 30 seconds. Dkts. 30-2,  
5 at 25, and 30-3, at 6. Plaintiff reported that she was in a lot of pain from the contractions. Dkt. 28, at 5.  
6 She reports contractions in her abdomen and lower back. Dkt. 28, at 5. Nurse Morgan stated that she  
7 filled out a transfer form to tell the shift office and transporting officers that Plaintiff need to be taken to  
8 the hospital because nurse Morgan thought that Plaintiff was in labor. Dkt. 30-3, at 6. The Incident  
9 Report states that Plaintiff was to be transported to the hospital "due to the possibility of active labor."  
10 Dkt. 30-3, at 37. The report states that Officers Byrdee Glasco and Herbert Joy, the remaining  
11 Defendants here, "will transport via a state vehicle and have been advised of this situation." Dkt. 30-3, at  
12 37.

13 Plaintiff states that she was strip-searched, put on the orange jumpsuit, and placed in full  
14 restraints. Dkt. 28, at 5. Officer Glasco, a mother herself, testified that she was aware that DOC policy at  
15 the time stated that offenders would not be restrained during labor and delivery, but that the policy did not  
16 say they would not be restrained during transportation. Dkt. 30-3, at 14. Officer Glasco acknowledges  
17 that it was contrary to DOC policy to use waist chains while transporting women in the third trimester of  
18 pregnancy. Dkt. 30-3, at 14. Officer Glasco states that when her supervisor told her she was transporting  
19 Plaintiff, she was not told Plaintiff posed any risk of harm or escape. Dkt. 30-3, at 15. Officer Glasco  
20 denies Plaintiff was put in a waist restraint, and maintains that Plaintiff was only handcuffed in the front.  
21 Dkt. 30-3, at 15. Officer Glasco states that the clinic nursing staff, she can't remember who, told her that  
22 Plaintiff was full term, had a fever, did not feel well, and needed to be seen at St. Joseph's hospital. Dkt.  
23 30-3, at 16. Officer Glasco denies ever being told that Plaintiff was having contractions and that the  
24 contractions were coming at regular intervals. Dkt. 30-3, at 16. Officer Glasco states that she asked  
25 Plaintiff if her water broke, and Plaintiff stated that she did not think so. Dkt. 30-3, at 16. Officer Glasco  
26 states that she asked Plaintiff if she was having contractions and Plaintiff denied having any contractions.  
27 Dkt. 30-3, at 16. Officer Glasco testified that she felt that if an inmate was in active labor, it was not  
28 appropriate to restrain the inmate. Dkt. 23-3 at 19. Officer Joy was armed with a gun. Dkt. 30-3, at 30.

1  
2 On the way to the hospital the evening of April 15, 2007, Officer Joy drove the car, Officer Glasco  
3 sat in the front, and Plaintiff sat in the back. Dkt. 30-3, at 17. Plaintiff states that while on the drive to St.  
4 Joseph's hospital, Defendant Officer Glasco was timing her contractions with a watch. Dkts. 28, at 6, 30-  
5 2, at 4. Plaintiff states that during this 20 or so minute drive, the contractions were about two minutes  
6 apart. Dkt. 28, at 6. Officer Glasco contradicts Plaintiff's assertions, testifying that during the drive she  
7 repeatedly asked Plaintiff whether she was having contractions, and Plaintiff denied them, just saying that  
8 she did not feel good, that she was in pain. Dkt. 30-3, at 18.

9 When they arrived at the hospital, around 7:00-7:30 p.m., the officers put Plaintiff into a  
10 wheelchair. Dkt. 28, at 6 and 30-2, at 5. Officer Joy states that he remembers one of the nurses being  
11 upset that there was a male officer escorting a woman who was "obviously in labor." Dkt. 30-3, at 32-33.  
12 Officer Joy states that he told the nurse "deal with it, because [he's] not going anywhere." Dkt. 30-3, at  
13 33. Officer Joy states that he stayed outside the room when Plaintiff had vaginal examinations. Dkt. 30-  
14 3, at 33. Officer Joy stated that he stayed on the other side of a privacy curtain. Dkt. 30-3, at 33. Plaintiff  
15 states that once they got into an examination room, the officers took the waist chain and handcuffs off,  
16 and chained her ankle to the bed. Dkt. 28, at 6. Plaintiff was put in a hospital gown and a fetal monitor  
17 was attached to her abdomen. Dkt. 30-3, at 19. Plaintiff reports very painful contractions at this point.  
18 Dkt. 28 at 6. She states that the chain attaching her ankle to the bed gave her "enough room to turn from  
19 side to side a little bit, but not fully." Dkt. 28, at 6. She could not get up and stand or walk. Dkt. 28, at 6.  
20 She reports being unable to get in any other position that would help relieve the pain. Dkt. 28, at 6.  
21 Plaintiff reports feeling panicked when she was told that the hospital staff was thinking of sending her  
22 back to WCCW because her labor was not progressing. Dkt. 28, at 6. Plaintiff asked them to please not  
23 send her back. Dkt. 28, at 6. Officer Glasco states that she has had children herself and has been around  
24 several other women who were having contractions. Dkt. 30-3, at 20. Officer Glasco states that she was  
25 in the room with Plaintiff the whole four hours prior to her admission, and Plaintiff did not seem to be  
26 having contractions. Dkt. 30-3, at 20.

27 Around 11:00 p.m., Plaintiff was admitted to the hospital. Dkt. 30-2, at 35. Her admission form  
28 indicates that she was having contractions and vaginal spotting. Dkt. 30-2, at 35. Her temperature was

1 “99+,” and her son’s heart rate was 170 beats per minute, leading to the impression that he had fetal  
2 tachycardia. Dkt. 30-2, at 35. Officer Glasco states that as soon as Plaintiff was admitted, Officer Joy  
3 left. Dkt. 30-3, at 21. Officer Glasco states that she doesn’t think that she was told that Plaintiff was  
4 being admitted for delivery of the baby. Dkt. 30-3, at 21. She states that she recalls the hospital staff  
5 saying that she needed to be admitted because of the “fever and the condition of the child . . . something is  
6 going on . . . it could be an infection.” Dkt. 30-3, at 21. Plaintiff states that once admitted, an IV was  
7 inserted and she was moved into a birthing room. Dkt. 28, at 7. She states that Officer Glasco chained  
8 her to a wheelchair to move her and then chained her to the bed in the birthing room. Dkt. 28, at 7.  
9 Plaintiff reports “intense, hard labor pains” at this point. Dkt. 28, at 7. Plaintiff states that the chain made  
10 it hard to move in bed, and she could not get up and move around. Dkt. 28, at 7. Sometime before 11:45  
11 p.m., Plaintiff was given an epidural. Dkts. 28, at 7 and 30-2, at 37. She was unchained long enough for  
12 medical staff to insert the epidural, and then re-chained to the bed. Dkt. 28, at 7. Officer Glasco reports  
13 that she understood at that point the epidural was given for pain and so Plaintiff could attempt a vaginal  
14 delivery. Dkt. 30-3, at 22. Hospital treatment notes indicate that Plaintiff was comfortable on the  
15 epidural. Dkt. 30-2, at 37. She reports that within minutes of having the epidural, her temperature  
16 “suddenly went up and the baby’s heartbeat was way too high.” Dkt. 28, at 7. She reports that the nurses  
17 tried putting cold towels on her and giving her Tylenol, but it did not help. Dkt. 28, at 7. She states that  
18 they tried to break her membranes, and discovered that she had no amniotic fluid left. Dkt. 28, at 7. She  
19 was given oxygen. Dkts. 28, at 7 and 30-2, at 37.

20 At around 1:30 a.m. on April 16, 2007, Plaintiff consented to an emergency cesarean. Dkt. 30-2,  
21 at 37. Plaintiff’s leg restraint was removed just prior to surgery. Dkts. 28, at 7, and 30-3, at 23. Around  
22 2:30 a.m., Plaintiff’s son was born. Dkt. 30-2, at 38. Carol Sarner, M.D. performed the surgery and her  
23 diagnosis was “term intrauterine pregnancy, chorioamnionitis, fetal tachycardia, failure to dilate,  
24 prolonged rupture of membranes.” Dkt. 30-2, at 38. Plaintiff’s son was immediately taken to the  
25 neonatal intensive care unit (“NICU”) to receive antibiotics. Dkt. 28, at 8. Plaintiff reports that right  
26 after surgery, before she could even feel her legs, Officer Glasco chained her to the bed again. Dkt. 28, at  
27 8. Officer Glasco states that she chained Plaintiff to the bed in the postrecovery room after the nurses  
28 “cleared her for restraining.” Dkt. 30-3, at 23.

1 A few hours later, Plaintiff was brought in a wheelchair to the NICU to see her son. Dkt. 28, at 8.  
2 She reports being chained to the wheelchair. Dkt. 28, at 8. She states that she could walk only one or two  
3 steps at this point. Dkt. 28, at 8.

4 Plaintiff states that after 24 hours in the NICU, her son was allowed to move into her room. Dkt.  
5 28, at 8. He was taken to the NICU every four hours for more medicine. Dkt. 28, at 8. Plaintiff was  
6 chained to the bed. Dkt. 28, at 8. She states that once her son was returned from the NICU, after  
7 receiving his medicine, out of her reach. Dkt. 28, at 8. Plaintiff states that the baby made a noise like he  
8 was choking or was vomiting, so she called for help. Dkts. 28, at 8 and 30-2, at 10. Plaintiff states that  
9 she pulled and pulled herself against the chains, but could not reach him. Dkts. 28, at 8, and 30-2, at 10.  
10 She reports being in pain and being “terrified.” Dkt. 28, at 9. Plaintiff states that she had difficulty doing  
11 the walking the nurses wanted her to do after her surgery because of the leg restraints Defendants forced  
12 her to wear. Dkt. 28, at 9.

13 Plaintiff was discharged from the hospital on April 19, 2007. Dkt. 30-2, at 43. Plaintiff was  
14 released from WCCW on May 10, 2007. Dkt. 30-2, at 10.

15 The Washington State Department of Corrections’ policy in place at the time, Restricted Policy  
16 420.250, provides: “[a] female offender will not be restrained during labor and delivery of an infant.”  
17 Dkt. 39, at 10.

## 18 **B. PROCEDURAL HISTORY**

19 On June 25, 2009, Plaintiff filed this case. Dkt. 1. She makes a claim for violation of her right to  
20 be free from cruel and unusual punishment under both the Eighth Amendment to the United States  
21 Constitution (via 42 U.S.C. § 1983) and Article 1, Section 14 of the Washington State Constitution. *Id.*  
22 She seeks declaratory relief that the Defendants violated her rights under both the federal and state  
23 constitution. *Id.* She also seeks damages, attorneys’ fees, and costs. *Id.*

24 Parties have now filed cross motions for summary judgment. Dkts. 34 and 27. Defendants seek  
25 summary dismissal of Plaintiff’s claims. Dkt. 34. Plaintiff seeks partial summary judgment on her Eighth  
26 Amendment claim against Officer Glasco. Dkt. 27. Some of the issues raised in these motions are now  
27 resolved (see the discussion in the next section). The outstanding issues are summarized in Section I. D.  
28 below.

1           **C.       RESOLVED ISSUES**

2           With the exception of Officers Glasco and Joy, all individually named Defendants have been  
3 dismissed by stipulation. Dkts. 16, 18, and 38. To the extent that Defendants' motion for summary  
4 judgment seeks dismissal of these dismissed parties, it should be denied as moot. Further, Plaintiff states  
5 in her response to Defendants' motion for summary judgment, that she will not pursue her claim for  
6 declaratory relief under either federal or Washington law. Dkt. 42, at 2. To the extent that Defendants  
7 seek dismissal of these claims in their motion for summary judgment, the motion should be granted and  
8 those claims dismissed. Plaintiff does not dispute that monetary damages are not available here against  
9 the Defendant State of Washington and its agency, the Department of Corrections, pursuant to the  
10 Eleventh Amendment to the United States Constitution. *Pittman v. Oregon Employment Dept.*, 509 F.3d  
11 1065, 1071 (9th Cir. 2007) (*internal quotations omitted*)(as the Supreme Court has applied the Eleventh  
12 Amendment, an unconsenting State is immune from suits brought in federal courts by her own citizens as  
13 well as by citizens of another State absent certain exceptions). Defendants' motion seeking dismissal of  
14 the damages claims against Washington and the Department of Corrections should be granted.

15           **D.       SUMMARY OF REMAINING ISSUES**

16           Plaintiff states that her remaining claims are that Officers Glasco and Joy "violated her Eighth  
17 Amendment right to be free of cruel and unusual punishment when they shackled her during labor and  
18 immediately postpartum on April 15 and 16, 2007." Dkt. 42.

19           Defendants move for dismissal of Plaintiff's remaining claim, arguing that Plaintiff did not suffer  
20 any constitutional infringement, even if she did, her rights were not clearly established and so Officers  
21 Glasco and Joy are entitled to qualified immunity. Dkts. 34, and 44. Defendants also argue that her  
22 claims should be dismissed because Plaintiff failed to exhaust her remedies under the Prison Litigation  
23 Reform Act ("PLRA") and the doctrine of laches bars Plaintiff's claims. *Id.*

24           Plaintiff moves for summary judgment against Officer Glasco, arguing that shackling her during  
25 labor and immediately postpartum violated her Eighth Amendment rights, and those rights were clearly  
26 established at the time. Dkts. 27 and 42. Plaintiff argues that because she was out of prison when she  
27 filed her complaint, she did not need to exhaust under the PLRA. Dkt. 42, at 5 (*citing Talamantes v.*  
28 *Leyva*, 575 F.3d 1021, 1023 (9th Cir. 2009)). Plaintiff argues that Defendants failed to plead laches in



1 their answer, thereby waiving the defense. Dkt. 42, at 6. Plaintiff argues that even if Defendants did not  
2 waive the defense, Plaintiff filed her case within the statute of limitations and there is no basis to shorten  
3 the time allowed by law to file her claim. Dkt. 42, at 6.

4 Defendants move to strike Exhibits 3 and Exhibits 20-24 to the Declaration of Michael Wampold.  
5 Dkt. 44. Defendants move to strike any evidence related to actions or activities after 6:00 a.m. on April  
6 16, 2007. Dkt. 44. Defendants move to strike the unsupported “opinions” of Dr. Thomas Easterling.  
7 Dkt. 44. Defendants also move to strike exhibits 2 and 3 of Plaintiff’s Opposition to Defendants’ motion  
8 (Dkt. 43, at 7-36). Dkt. 46.

9 This opinion will first address the motion to strike, then the issues of PLRA exhaustion and laches.  
10 This opinion will lastly address the core issue of qualified immunity.

## 11 **II. DISCUSSION**

### 12 **A. MOTION TO STRIKE**

13 Defendants’ motion to strike (Dkt. 44) should be denied, in part, and granted, in part.  
14 Defendants move to strike Exhibit 3 to the Declaration of Michael Wampold. Dkt. 44. Exhibit 3 purports  
15 to be a “custody review” sheets. Dkt. 30-2, at 20. These pleadings (Dkt. 30-2, at 20-22) should be  
16 stricken as no foundation has been laid for the document’s authenticity. Fed. R. Ev. 602.

17 Defendants’ motion to strike Exhibit 20 to the Declaration of Michael Wampold should be  
18 granted. Exhibit 20 is a June 2007 letter from the American College of Obstetricians and Gynecologist  
19 stating it opposes shackling inmates in labor. Dkt. 30-4, at 16. Consideration of that document was not  
20 necessary to decide these motions.

21 Defendants’ motion to strike Exhibit 21-24 to the Declaration of Michael Wampold should be  
22 granted. These pleadings are articles from various sources opposing shackling inmates in labor. They  
23 also are unnecessary and are of limited relevance.

24 Defendants’ motion to strike any evidence related to actions or activities after 6:00 a.m. on April  
25 16, 2007, should be denied to the extent that this evidence provides background facts. Dkt. 44.

26 For the purposes of this motion alone, Defendants motion to strike the opinions of Dr. Thomas  
27 Easterling should be denied. Dkt. 44. Some of Defendants’ discussion of his opinion was well taken, but  
28 that evidence was not necessary to decide this motion.



1 Defendants' motion to strike ( Dkt. 46) should be granted. Exhibits 2 and 3 of Plaintiff's  
2 Opposition to Defendants' motion, (Dkt. 43, at 7-36), complaints purportedly filed in U.S. District Court  
3 for the Northern District of Illinois and U.S. District Court for the Middle District of Tennessee. These  
4 pleadings are of limited relevance and were not considered.

5 **B. PLRA EXHAUSTION and LACHES**

6 1. PLRA

7 A person not incarcerated or detained at the time an action is filed is not a "prisoner" for purposes  
8 of the PLRA, and therefore, not subject to the exhaustion requirement. *Talamantes v. Leyva*, 575 F.3d  
9 1021, 1023 (9th Cir. 2009). It is undisputed that Plaintiff was not "incarcerated or detained" at the time  
10 the Complaint was filed. Defendants' motion to summarily dismiss Plaintiff's claims based on Plaintiff's  
11 failure to exhaust her administrative remedies under the PLRA should be denied.

12 2. Laches

13 "The doctrine of laches is a creature of equity and is grounded upon the principles of equitable  
14 estoppel." *Rutter v. Rutter's Estate*, 59 Wash.2d 781, 784 (1962). Laches does not bar an action short of  
15 the applicable statute of limitations "unless it is made to appear that, by reason of the delay in asserting a  
16 claim, the other party has altered his position or has been otherwise injured by the delay." *Id.*

17 To the extent Defendants move to dismiss Plaintiff's claims for declaratory relief through the  
18 doctrine of laches, this opinion has already held that those claims should be dismissed and so the motion  
19 is moot. To the extent that Defendants use the doctrine to defend against her other claims, the motion  
20 should be denied. It is undisputed that Plaintiff filed this action within the applicable statute of  
21 limitations. Defendants make no showing that by reason of the delay Plaintiff has altered their position.  
22 Defendants make no showing that they have been "otherwise injured by the delay." Defendants motion to  
23 summarily dismiss Plaintiff's claims on the doctrine of laches should be denied.

24 3. Conclusion

25 Plaintiff was not required to exhaust her administrative remedies under the PLRA. The doctrine  
26 of laches does not bar Plaintiff's claim for damages, attorney's fees, and costs. This opinion will now  
27 turn to the core of the case, whether the officers here are entitled to summary judgment on their qualified  
28 immunity defense.

**C. SUMMARY JUDGMENT - STANDARD**

Summary judgment is proper only if the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and the moving party is entitled to judgment as a matter of law. Fed. R. Civ. P. 56(c). The moving party is entitled to judgment as a matter of law when the nonmoving party fails to make a sufficient showing on an essential element of a claim in the case on which the nonmoving party has the burden of proof. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1985). There is no genuine issue of fact for trial where the record, taken as a whole, could not lead a rational trier of fact to find for the non moving party. *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 586 (1986) (nonmoving party must present specific, significant probative evidence, not simply “some metaphysical doubt.”); *See also* Fed. R. Civ. P. 56(e). Conversely, a genuine dispute over a material fact exists if there is sufficient evidence supporting the claimed factual dispute, requiring a judge or jury to resolve the differing versions of the truth. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 253 (1986); *T.W. Elec. Serv., Inc. v. Pac. Elec. Contractors Ass’n*, 809 F.2d 626, 630 (9th Cir. 1987).

The determination of the existence of a material fact is often a close question. The court must consider the substantive evidentiary burden that the nonmoving party must meet at trial – e.g., a preponderance of the evidence in most civil cases. *Anderson*, 477 U.S. at 254; *T.W. Elec. Serv., Inc.*, 809 F.2d at 630. The court must resolve any factual issues of controversy in favor of the nonmoving party only when the facts specifically attested by that party contradict facts specifically attested by the moving party. The nonmoving party may not merely state that it will discredit the moving party’s evidence at trial, in the hopes that evidence can be developed at trial to support the claim. *T.W. Elec. Serv., Inc.*, 809 F.2d at 630 (relying on *Anderson, supra*). Conclusory, non specific statements in affidavits are not sufficient, and missing facts will not be presumed. *Lujan v. Nat’l Wildlife Fed’n*, 497 U.S. 871, 888-89 (1990).

**D. QUALIFIED IMMUNITY**

“[G]overnment officials performing discretionary functions generally are shielded from liability for civil damages insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known.” *Harlow v. Fitzgerald*, 457 U.S. 800, 818

(1982). “Through application of the qualified immunity doctrine, public servants avoid the general costs of subjecting officials to the costs of trial - distraction of officials from their governmental duties, inhibition of discretionary action, and deterrence of able people from public service.” *V-I Oil Co. v. Smith*, 114 F.3d 854, 857 (9th Cir. 1997)(*internal citations omitted*). The immunity is “immunity from suit rather than a mere defense to liability.” *Mitchell v. Forsyth*, 472 U.S. 511, 526 (1985).

The Supreme Court established a two-part analysis in *Saucier v. Katz*, 533 U.S. 194, 201 (2001), for determining whether qualified immunity is appropriate in a suit against a public official for an alleged violation of a constitutional right. *Boyd v. Benton County*, 374 F.3d 773, 778 (9th Cir. 2004), citing *Saucier v. Katz*, 533 U.S. 194, 201 (2001). Although no longer mandatory, the Supreme Court has recently held that it may be “beneficial” for a court required to rule upon qualified immunity to examine the *Saucier* factors: (1) whether the official violated the plaintiff’s constitutional rights on the facts alleged and (2) if there was a violation, whether the constitutional rights were clearly established. *Pearson v. Callahan*, 129 S.Ct. 808, (2009) (holding that the *Saucier* two-part analysis was no longer mandatory). Application of the factors is beneficial here, so this opinion will first turn to whether Plaintiff’s Eighth Amendment rights were violated, and then if they were violated, whether they were clearly established in April of 2007.

#### 1. Violation of Constitutional Rights?

The Eighth Amendment to the United States Constitution prohibits the use of “cruel and unusual punishment.” The Eighth Amendment is applied to the states via the Fourteenth Amendment. *Wilson v. Seiter*, 501 U.S. 294, 296-97(1991). The “unnecessary and wanton infliction of pain constitutes cruel and unusual punishment forbidden by the Eighth Amendment.” *Hope v. Pelzer*, 536 U.S. 730, 737 (2002)(*some internal quotation marks omitted*). “Among unnecessary and wanton inflictions of pain are those that are totally without penological justification.” *Id.* (*internal citations omitted*). In making this determination in the context of prison conditions, the court must “ascertain whether the officials involved acted with ‘deliberate indifference’ to the inmates’ health or safety.” *Id.*, at 738 (*internal citations omitted*).

The Eighth Amendment’s prohibition of cruel and unusual punishment also imposes duties on prison officials, “who must provide humane conditions of confinement; prison officials must ensure that

1 inmates receive adequate food, clothing, shelter, and medical care, and must take reasonable measures to  
2 guarantee the safety of the inmates.” *Farmer v. Brennan*, 511 U.S. 825, 833 (1994)(*internal citations*  
3 *omitted*). “Deliberate indifference to serious medical needs of prisoners” constitutes a violation of the  
4 Eighth Amendment. *Estelle v. Gamble*, 429 U.S. 97, 104 (1976).

5 There is no Ninth Circuit case addressing whether the shackling of inmates during labor and  
6 delivery of infants violates the Eighth Amendment. Plaintiff here argues that she is making a essentially a  
7 “hybrid” claim. Dkt. 27, at 19. She states:

8 One aspect of her serious medical need - to deliver her baby - was met by prison officials,  
9 who took her to the hospital (eventually) for assistance with childbirth. Yet, in shackling  
10 Ms. Brawley throughout labor, corrections officers interfered with her serious medical  
11 needs by putting her health and her pregnancy risk. The presence of the shackles also  
12 inflicted both physical and psychological pain. While either serves as an independent  
13 basis for finding a sufficiently serious deprivation, their coexistence is significant because  
14 that is precisely what renders the shackling of laboring women so obviously inhumane.

15 Dkt. 27, at 19.

16 There are two parts in the test that the Ninth Circuit uses to determine “deliberate indifference” in  
17 the context of cases alleging a failure to treat a serous medical need. *Jett v. Penner*, 439 F.3d 1091, 1096  
18 (9th Cir. 2006). “First, the plaintiff must show a serious medical need,” and “[s]econd, the plaintiff must  
19 show the defendant’s response to the need was deliberately indifferent.” *Id.* (*internal citations omitted*).

20 a. *Substantial Risk to Health or Safety, or Serious Medical Need*

21 At the first step here then, the question under the Eighth Amendment is whether prison officials  
22 exposed Plaintiff to a sufficiently substantial “risk of serious damage” to her future health, *Farmer v.*  
23 *Brennan*, 511 U.S. 825, 842-843 (1994)(*internal citation omitted*), and/or whether she had a serious  
24 medical need,” *Jett*, 1096. The first step is judged from an objective point of view.

25 There is sufficient evidence in the record to conclude that Plaintiff endured unnecessary pain, was  
26 exposed to a sufficiently serious risk of harm, and had a serious medical need when she was shackled to  
27 the hospital bed on April 15, 2010 and April 16, 2010. Common sense, and the DOC’s own policy, tells  
28 us that it is not good practice to shackle women to a hospital bed while they are in labor. Defendants  
acknowledge that there are issues of fact as to whether Plaintiff was in labor. Dkt. 44. The record,  
viewed in a light most favorable to Plaintiff, indicates that she was experiencing strong contractions,  
some that she felt in her back, as early as when she presented to the WCCW clinic at 6:00 p.m. on April

1 15, 2007. Dkts. 30-2, at 25, 30-3, at 6, and 28, at 5. There is evidence in the record that she continued to  
2 have more and more painful contractions until she received her epidural in the hospital several hours later.  
3 Dkts. 28-7, at 6; 30-2, at 35.

4 There is evidence in the record that Plaintiff endured unnecessary pain due to being chained to her  
5 bed. Thomas R. Easterling, M.D. testified on behalf of Plaintiff. Dkt. 30-3, at 25. Dr. Easterling is a  
6 board certified obstetrician-gynecologist. Dkt. 29, at 1. Dr. Easterling testified that “[t]he ability to move  
7 and change positions is integral to a woman trying to cope with pain, and so [Plaintiff’s] ability to deal  
8 with pain by changing positions is severely impaired.” Dkt. 30-3, at 26.

9 Further, there is evidence that Plaintiff was exposed to a sufficiently serious risk of harm and had  
10 a serious medical need - being in labor - when she was shackled on April 15 and 16, 2007. Dr. Easterling  
11 testified that it is important for women who are in labor to be able to move around to avoid venocaval  
12 occlusion, hypertension, and fetal compromise. Dkt. 30-3, at 26. Defendants offer no evidence to counter  
13 this opinion.

14 Moreover, there is no evidence in the record which indicated that shackling Plaintiff was justified  
15 by any legitimate penological concern. There is no evidence that Plaintiff was dangerous to herself or  
16 others. There is no evidence that she posed a flight risk. The evidence shows that on April 15, 2007,  
17 when Officers Glasco and Joy took her to the hospital, at a minium, she was a pregnant woman at or near  
18 full term, was running a fever, was in pain, and was moving slowly. Dkt. 23-3, at 43-45.

19 Plaintiff has shown that there is sufficient evidence in the record, from an objective standpoint,  
20 that she had a serious medical need and was exposed to an unnecessary risk of harm. The inquiry does  
21 not end here, however. To prevail on her motion, Plaintiff must show that Officer Glasco was  
22 deliberately indifferent to that need or risk of harm. *Jett*, at 1096.

23 b. *Deliberate Indifference*

24 The “second prong-defendant’s response to the need was deliberately indifferent-is satisfied by  
25 showing (a) a purposeful act or failure to respond to a prisoner’s pain or possible medical need and (b)  
26 harm caused by the indifference.” *Jett*, at 1096. (*internal citations omitted*). “Under this standard, the  
27 prison official must not only be aware of facts from which the inference could be drawn that a substantial  
28 risk of serious harm exists, but that person must also draw the inference.” *Toguchi v. Chung*, 391 F.3d

1 1051, (9th Cir. 2004). Existence of this subjective state of mind may be inferred from the fact that the  
2 risk of harm is obvious. *Hope*, at 738.

3 Although they testify that they know that it was against DOC policy to shackle a woman in labor,  
4 there are issues of fact as to whether Officers Glasco and Joy were aware that Plaintiff was in labor when  
5 they took her to the hospital on April 15, 2007, and when Officer Glasco remained with her there until the  
6 birth of Plaintiff's son. Officer Glasco denied that she was told that Plaintiff was having contractions.  
7 Dkt. 30-3, at 16. She testified that when she asked Plaintiff, Plaintiff denied having contractions on the  
8 ride to the hospital. Dkt. 30-3, at 16. Officer Glasco testified that in the four hours prior to Plaintiff's  
9 admission to the hospital, while in the examination room, Plaintiff did not seem to be having contractions.  
10 Dkt. 30-3, at 20. Although it strains the imagination, Officer Glasco maintains that she did not think  
11 Plaintiff was in labor even after the hospital staff gave Plaintiff an epidural which Officer Glasco  
12 acknowledges she knew was for pain and so Plaintiff could attempt a vaginal birth. These are the kinds of  
13 credibility decisions left to the fact finder. There are issues of fact as to whether Officers Glasco and Joy  
14 were deliberately indifferent to the risks of harm to Plaintiff and her serious medical needs when they  
15 shackled her. Plaintiff's motion for summary judgment on the liability of Officer Glasco, then must be  
16 denied at this stage. (Plaintiff's motion for summary judgment did not address the liability of Officer  
17 Joy.)

18 The inquiry does not end here, however, regarding Defendants' motion for summary judgment.  
19 The next question that must be determined is: even if Plaintiff is able to show that her constitutional  
20 rights were violated, in order to overcome Defendants' motion for summary judgment on qualified  
21 immunity, Plaintiff must show that her rights were clearly established at the time.

## 22 2. Constitutional Rights Clearly Established?

23 In analyzing the second part of the *Saucier* test, the issue is "whether the plaintiff's constitutional  
24 right was clearly established at the time of the injury." *Boyd* at 780. "For a constitutional right to be  
25 clearly established, its contours must be sufficiently clear that a reasonable official would understand that  
26 what he is doing violates that right." *Id.* at 780-781. "In other words, an official who makes a reasonable  
27 mistake as to what the law requires under a given set of circumstances is entitled to the immunity  
28 defense." *Id.* The Constitution, decisions of the United States Supreme Court, and decisions of lower

1 federal courts may provide notice of established constitutional rights. *Hope*, at 741-42.

2 Plaintiff has made a sufficient showing that by April of 2007 shackling inmates while they are in  
3 labor was clearly established as a violation of the Eighth Amendment's prohibition against cruel and  
4 unusual punishment. Defendants admit that Washington Department of Correction's own policy  
5 prohibited it. Although not binding authority, the Eight Circuit recently held that a female inmate's  
6 "protections from being shackled during labor had . . . been clearly established by decisions of the  
7 Supreme Court and the lower federal courts before September 2003." *Nelson v. Correctional Medical*  
8 *Services*, 583 F.3d 522, 533 (8th Cir. 2009). The *Nelson* court noted that as early as 1994, a federal  
9 district court in the District of Columbia held that shackling an inmate in labor was a violation of female  
10 prisoner's constitutional rights. *Women Prisoners of D.C. Dept. of Corrections v. District of Columbia*,  
11 877 F.Supp. 634 (D.D.C. 1994), *modified in part on other grounds*, 899 F.Supp. 659 (D.D.C. 1995). The  
12 *Nelson* court also reviewed the U.S. Supreme Court holding in *Hope v. Pelzer*, 536 U.S. 730 (2002). In  
13 *Hope*, the Supreme Court held that under the circumstances presented in the case, handcuffing an inmate  
14 to a hitching post was a violation of the Eighth Amendment. The *Hope* court held that the prison officials  
15 had acted with deliberate indifference to Hope's health and safety in "violation of the Eighth Amendment  
16 by restraining him '[d]espite the clear lack of an emergency situation' in a manner 'that created a risk of  
17 particular discomfort and humiliation.'" *Nelson*, at 532 (*quoting Hope*, at 737-38). The *Nelson* court  
18 concluded that the Supreme Court holding in *Hope* regarding shackling an inmate to a hitching post, and  
19 the holdings from the D.C. district courts was sufficient to show that the right not to be shackled during  
20 labor and delivery of an infant was clearly established. The *Nelson* court also examined the Arkansas  
21 Department of Corrections regulations and found that they, too, discouraged the shackling of the inmate  
22 in that case. *Id.*, at 533. The *Nelson* court's reasoning is persuasive.

23 As in *Nelson*, a reasonable factfinder could determine from the record in this case that the  
24 Defendants were not facing an emergency situation but nevertheless "subjected [the Plaintiff] to a  
25 substantial risk of physical harm, to the unnecessary pain caused by the [shackles] and the restricted  
26 position of confinement ... [and] created a risk of particular discomfort and humiliation," such that  
27 qualified immunity should be denied. *Nelson*, at 532.

28 3. Conclusion on Qualified Immunity



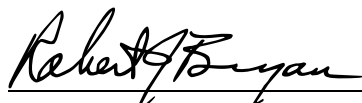
There are issues of fact as to whether Officers Glasco and Joy violated Plaintiff's Eighth Amendment right to be free from cruel and unusual punishment. Plaintiff's Motion for Partial Summary Judgment against Officer Glasco should be denied. Defendants' motion for summary dismissal of Plaintiff's Eighth Amendment claim on qualified immunity grounds should be denied. Plaintiff has shown evidence, if believed, that would demonstrate a violation of her clearly established rights, barring the qualified immunity defense.

### III. ORDER

Therefore, it is hereby, **ORDERED** that:

- Defendants' motion to strike (Dkt. 44) is **GRANTED, IN PART**, and **DENIED, IN PART**, as stated above;
  - Defendants' motion to strike (Dkt. 46) is **GRANTED**;
  - Defendants' Amended Motion for Summary Judgment (Dkt. 22 refiled as Dkt. 34) is
    - **DENIED AS MOOT** to the extent Defendants seek dismissal of parties already dismissed by stipulation,
    - **DENIED** as to dismissal based on Plaintiff's failure to exhaust or laches,
    - **DENIED** as to qualified immunity on Plaintiff's Eighth Amendment Claim,
    - **GRANTED** as to Plaintiff's claims for declaratory relief, and
    - **GRANTED** as to Plaintiff's damages claims against the State of Washington and the Washington State Department of Corrections;
  - Plaintiffs' Motion for Partial Summary Judgment (Dkt. 27) is **DENIED**,
- The Clerk of the Court is instructed to send uncertified copies of this Order to all counsel of record and to any party appearing *pro se* at said party's last known address.

DATED this 3<sup>rd</sup> day of May, 2010.



Robert J. Bryan  
United States District Judge